## Overview of "BSEE-2016-XXX Probabilistic Risk Assessment Procedures Guide for Offshore Applications (Partial Draft)"

**Presentation to PHMSA RMWG** 

**Bob Youngblood** 

March 9, 2017



BSEE: Bureau of Safety and Environmental Enforcement



#### Disclaimer

Views expressed by the presenter are not necessarily those of the Idaho National Laboratory or Johnson Space Center.

## Summary

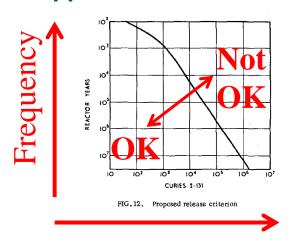


- NASA's Johnson Space Center (JSC) is developing a PRA Procedures Guide for BSEE, initially scoped to deal with offshore drilling
- INL is helping JSC do that
- By agreement between JSC and BSEE, the starting point for the development was NASA's PRA Procedures Guide
  - Development of the NASA guide was initiated after Challenger
  - The NASA guide was heavily influenced by nuclear industry PRA guidance
    - Initially (2002), mostly logic modeling, which is good at functional dependency, redundancy, etc., but rather approximate in some ways
    - Later (2011), the guide paid some attention to simulation, which is better at timing, variations in event phenomenology, ...
  - We are trying to be responsive to oil-industry risk modeling needs, not blindly assume nuclear/ NASA PRA techniques are optimal
- The Draft BSEE Guide addresses [or will address, when complete]
  - Standard high-end logic-model tools
  - More qualitative risk assessment tools
  - Simulation-enhanced PRA [placeholder for now]
  - Improved discussion of data analysis
  - Better understanding of uncertainty
  - Improved discussion of the USE of risk model results



# In The Late 60's / Early 70's, Some Were Beginning to Advocate Modern Risk Analysis\*

#### Siting Criteria – A New [1967] Approach F.R. Farmer



#### Consequences

#### Principles of Unified Systems Safety Analysis [USSA] B. John Garrick, 1970

... USSA has been evolved to both assess and monitor the level of safety while revealing necessary adjustments either in design, procedure, or both to sustain a prescribed level. ... put the more analytical activities of safety analysis in context with the more routing activities of operations to assure to the extent possible their proper interactions. ...

\*That is, the use of logic models (event trees, fault trees) to construct and quantify a notionally complete scenario set

#### Two things going on:

- How safe is this facility?
- How do we best manage risk?



### Why do we do risk analysis?

- To support decisions...
- ... in situations characterized by
  - High stakes
  - Complexity
  - Significant uncertainty
  - Diversity of stakeholders
- One definition of risk:
  - {scenarios, scenario frequencies, scenario consequences} (Kaplan and Garrick, 1981)
    - With treatment of uncertainty...
  - A point of this definition is that just giving the decision-maker a single number (like "expected consequences") may help, but doesn't indicate what more would be helpful to know, or what would be helpful to fix



# OVERVIEW OF HIGH-END SCENARIO-BASED PRA



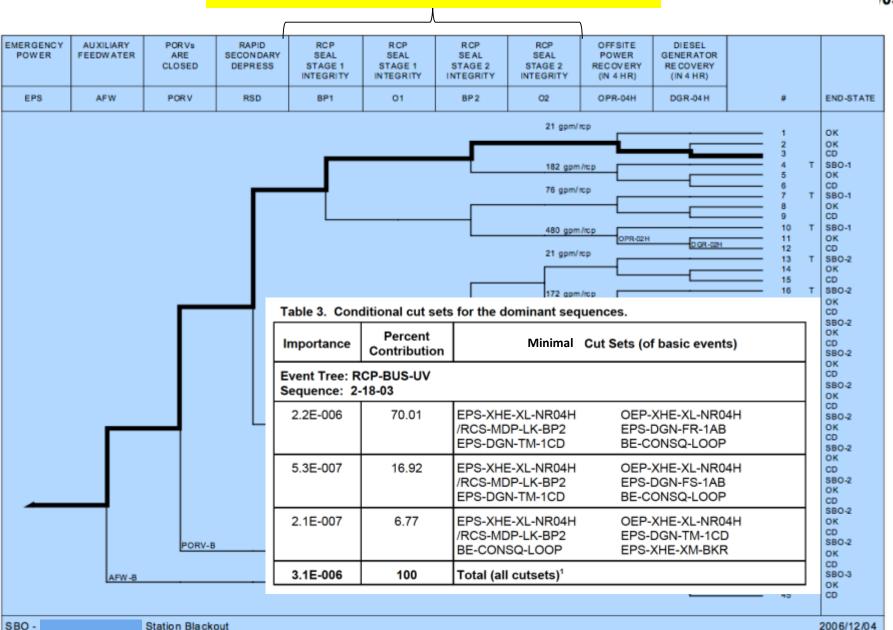
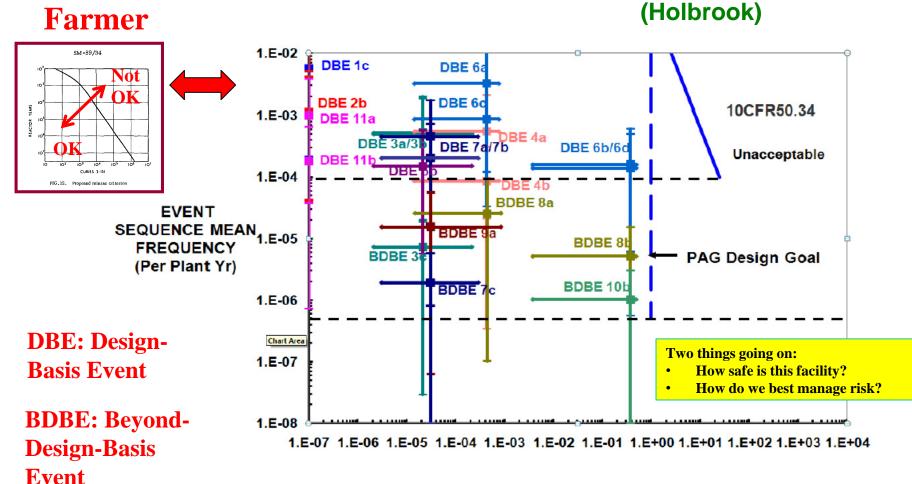


Figure 4. Event tree for station blackout.



# Next Generation Nuclear Plant Licensing Basis Event Selection White Paper (INL/EXT-10-19521)



DOSE (TEDE REM) AT EXCLUSION AREA BOUNDARY (EAB

Figure 8. Use of PRA to select BDBEs.



## EVOLUTION OF "PRA PROCEDURES GUIDES"



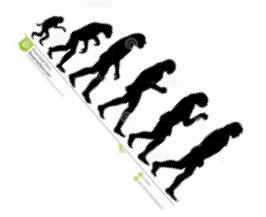
### Selected "Procedures Guides"

PRA Procedures Guide, NUREG/CR-2300 (~1983)

Interim Reliability Evaluation Program Procedures Guide, NUREG/CR-2728 (1983)

Probabilistic Safety Analysis Procedures Guide," NUREG/CR-2815, Rev. 1 (August 1985).

Probabilistic Risk Assessment Procedures Guide for NASA Managers and Practitioners (2002)



Probabilistic Risk Assessment Procedures
Guide for NASA Managers and Practitioners, NASA/SP-**2011**-3421

BSEE: Probabilistic Risk Assessment Procedures Guide for Offshore Applications (Partial Draft) (2016)

**PHMSA** 

# Consensus Standards, "PRA Ideho National Laboratory Quality" concerns, Other Regulatory Guidance

- PRA standards have also been under development by the American Society of Mechanical Engineers (ASME) and the American Nuclear Society (ANS):
  - ASME and ANS jointly issued an at-power Level 1 and limited Level 2 PRA standard for internal and external hazards (requirements for low power shutdown conditions to be added) (Ref. 14).2
  - ASME is developing PRA standards for new LWRs applying for design certification (DC) and COLs, and for future advanced non-LWRs. ANS is developing a Level 1 and limited Level 2 PRA standard for low-power shutdown operating mode (to be incorporated into the ASME/ANS joint standard), and is also developing Level 2 and Level 3 PRA standards.
- NRC Regulatory Guide 1.200
  - When used in support of an application, this regulatory guide will obviate the need for an in-depth review of the base PRA by NRC reviewers, allowing them to focus their review on key assumptions and areas identified by peer reviewers as being of concern and relevant to the application. Consequently, this guide will provide for a more focused and consistent review process. In this regulatory guide, the quality of a PRA analysis used to support an application is measured in terms of its appropriateness with respect to scope, level of detail, and technical acceptability.





### **Evolution of PRA Procedures Guides**

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PRA PROCEDURES GUIDE	
A Guide to the Performance of Probabilistic Risk Assessments for Nuclear Power Plants	ABORD I
Final Report Vol. 1 - Chapters 1-8 Vol. 2 - Chapters 9-13 and Appendices A-G  TAN. 23	entertuit il esternis settik terimis settik suoti, englad en erottikan
Prepared under the auspices of The American Nuclear Society and The Institute of Electrical and Electronics Engineers	en in trade di Abrilla Nobel di Abrilla Nobel di Abrilla
Under a Grant from The U.S. Nuclear Regulatory Commission	euror de port

State of the art as of ~ 1980; authored by almost the entire community of practice that existed as of 1979; focused on nuclear power plants Not prescriptive: rather, descriptive of a buffet of techniques

Context: Post-Three-Mile-Island; General perception of the hazard (the range of potential consequences); Recognition of the need for regulators to get beyond purely prescriptive thinking; Recognition of the need for a structured approach to risk assessment



# Comment on "getting beyond purely prescriptive thinking"

- Before the 1979 accident at Three Mile Island, the Reactor Safety Study (1975) had already illustrated some of what's wrong with prescriptive approaches to safety analysis
- In general, prescriptive approaches...
  - ... leave undone some of what ought to be done (they miss significant risk contributors)
  - do things that ought not to be done (expend resources preventing things that are unlikely a priori, or unlikely to cause real problems even if they do occur
- Risk analysis isn't perfect; you have to work hard to try to assure completeness and reasonableness of modeling, especially in areas where the community of practice has not reached consensus
- But it's better than nothing, and over the years, has come to play a very important role in NRC decision-making





### Evolution of PRA Procedures Guides (continued)

NASA/SP-2011-3421

Probabilistic Risk Assessment Procedures Guide for NASA Managers and Practitioners

NASA Project Managers: Michael Stamatelatos, Ph.D., and Homayoon Dezfuli, Ph.D.

NASA Headquarters Washington, DC Second Edition December 2011 State of practice of fault tree / event-tree methods as of 2002-2011; authored by PRA practitioners who were also mostly conversant with NASA technologies

Context: Post-Challenger; General perception of the hazard (the range of potential consequences); Recognition of the need for a structured approach to risk assessment



#### **BSEE PRA Guide**

Context: Post-Macondo

#### Purpose

 This Guide is intended to assist in the development of probabilistic risk assessment (PRA) of offshore drilling facilities, in order to support decision-making by Bureau of Safety and Environmental Enforcement (BSEE) and by the industry.

#### Scope

This Guide is not a policy document, nor does it establish regulatory requirements; it discusses particular modeling techniques that have been found to be useful in a range of applications to decision-making about complex and high-hazard facilities.



Graded approach, keyed to decision support needs

## DEVELOPMENT PHILOSOPHY

## Graded Approach to System Safety Analysis



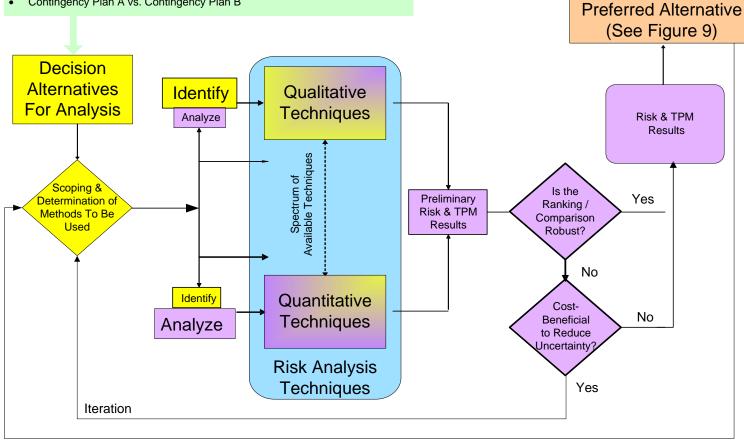
First public version of this figure was in NASA Systems Engineering Handbook

Deliberation and

Ranking / Selection of

#### **Examples of Decisions**

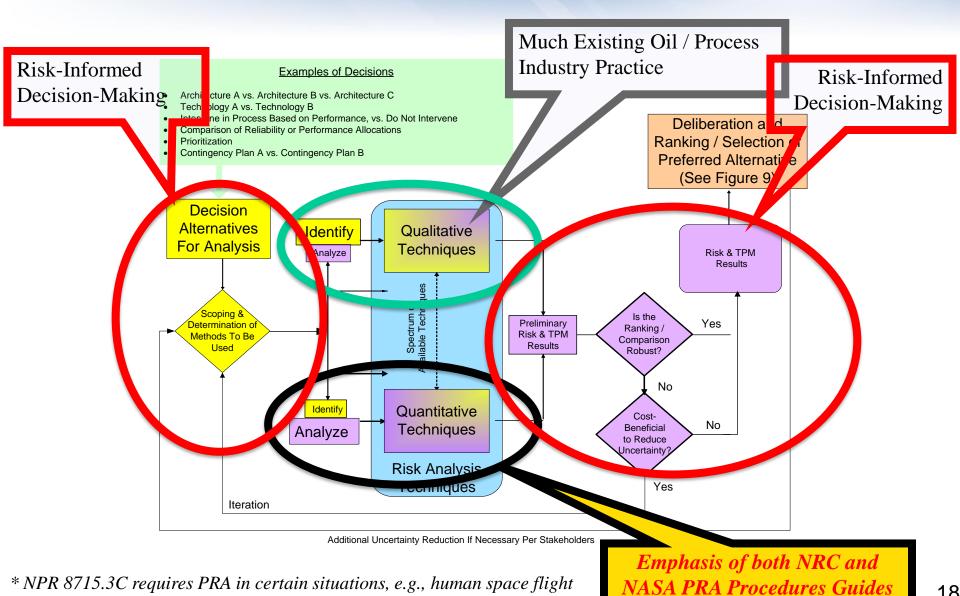
- Architecture A vs. Architecture B vs. Architecture C
- Technology A vs. Technology B
- Intervene in Process Based on Performance, vs. Do Not Intervene
- Comparison of Reliability or Performance Allocations
- Prioritization
- Contingency Plan A vs. Contingency Plan B



Additional Uncertainty Reduction If Necessary Per Stakeholders

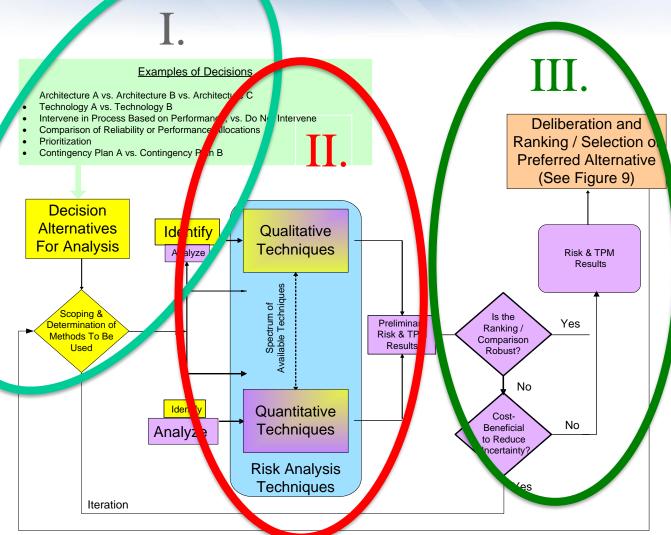
## Graded Approach to System Safety Analysis





### How the BSEE Guide is Structured IN I Idaho National Laboratory





Additional Uncertainty Recessary Per Stakeholders



## TABLE OF CONTENTS

## BSEE PRA Guide: Table of Contents No Idaho National Laboratory

- Section 1 Introduction
- Section 2 Risk Analysis Techniques
- Section 3 Results Presentation and Interpretation
- Appendix A Example Basic Event Naming Conventions for Fault Trees
- Appendix B Fault Tree Gate Logic and Quantification
- Appendix C Calculating Frequency, Reliability, and Availability
   Metrics
- Appendix D Common Cause (TBD)
- Appendix E Sources of Failure Rate and Event Data

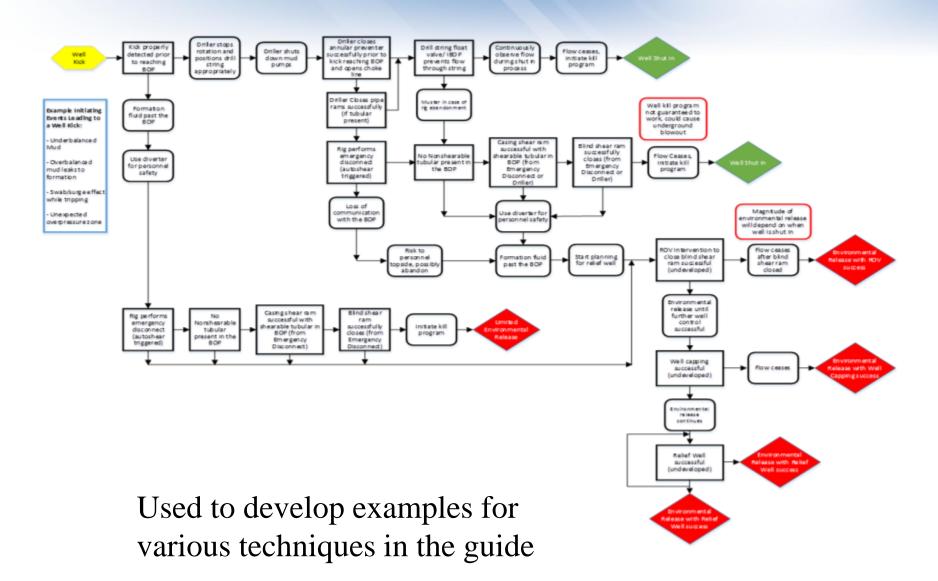


## BSEE PRA Guide - Table of Contents (cont'd)

- Appendix F Further Discussion of Bayesian Updating
- Appendix G Population Variability Modeling (TBD)
- Appendix H Expert Elicitation
- Appendix I Failure Space Based Importance Measures
- Appendix J Prevention Worth
- Appendix K Top Event Prevention Analysis
- Appendix L Human Reliability

## Running Example in Guide







# FIGURES AND TABLES FROM THE GUIDE

Following slides are taken from the guide itself

They are shown here as representative of the style and content of the guide's coverage



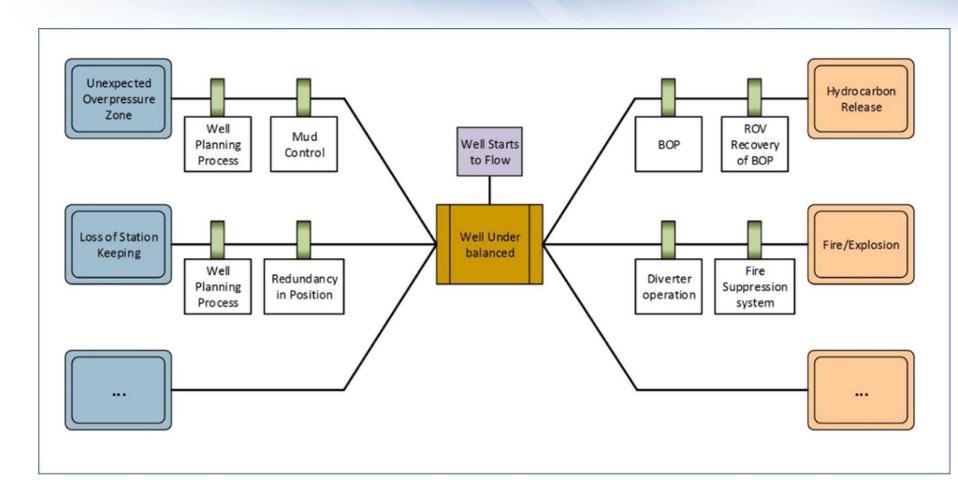


Figure 2-1. Example of Bowtie Analysis Diagram



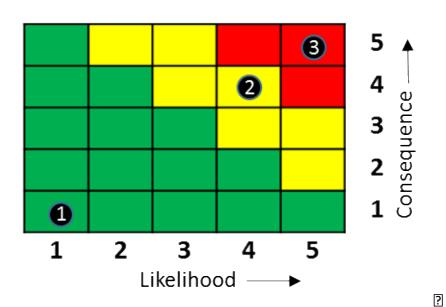


Figure 2-1. Typical Qualitative Risk Matrix

26

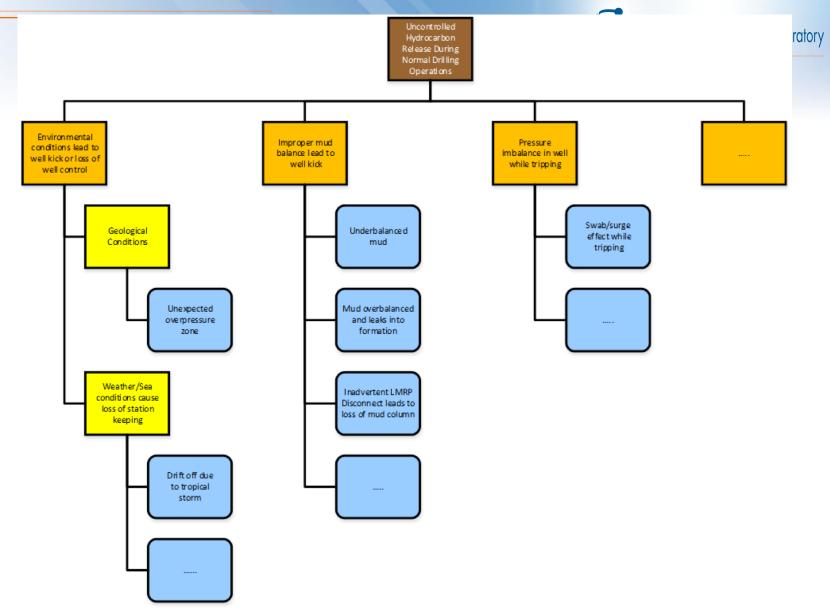


Figure 2-1. Notional Master Logic Diagram Related to Candidate Initiating Events



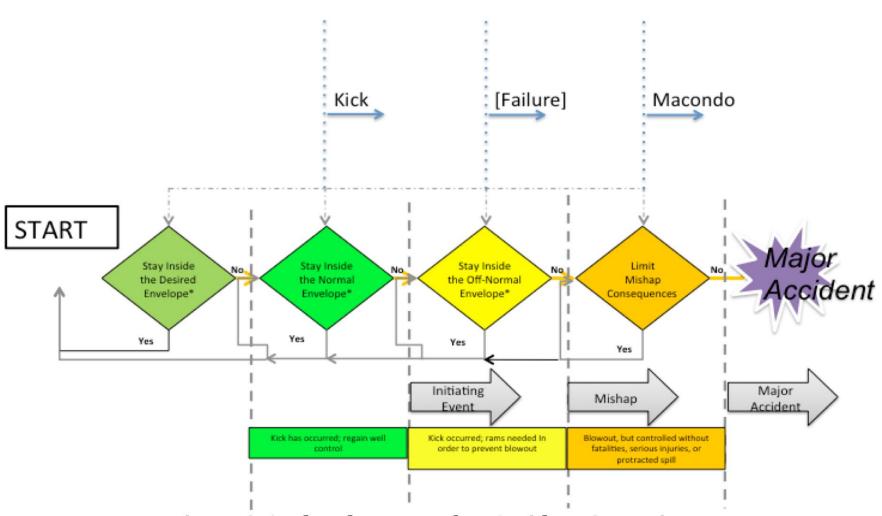


Figure 2-1. The Elements of an Accident Scenario



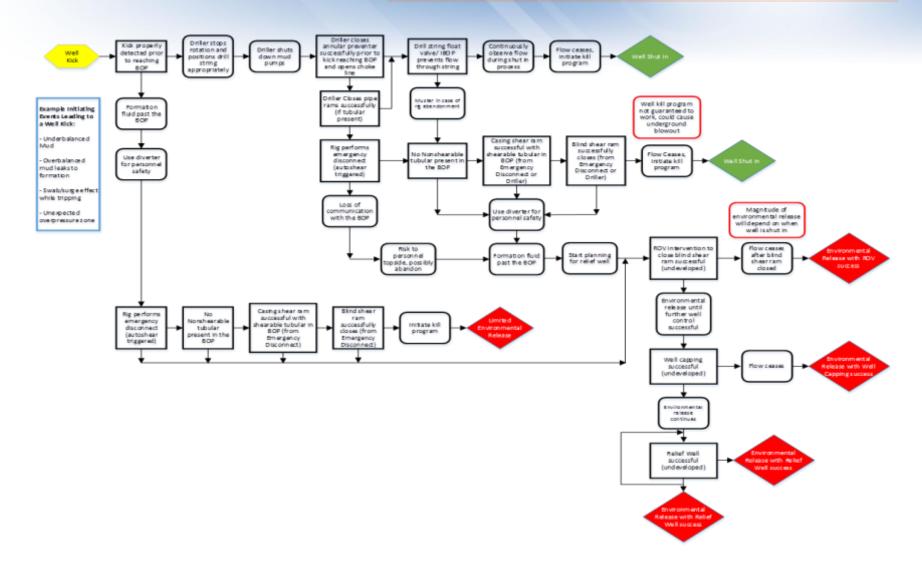
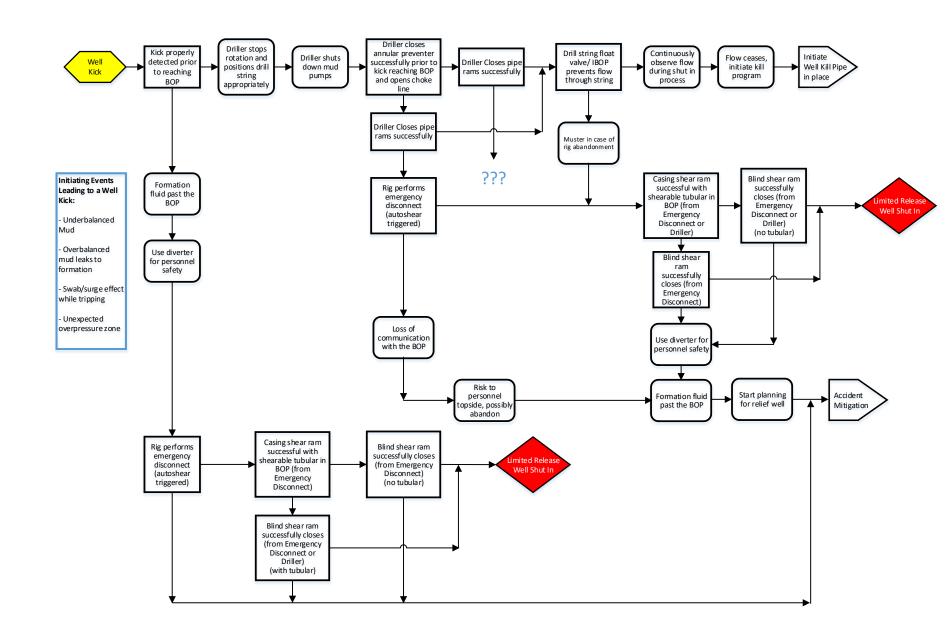


Figure 2- 6. Event Sequence Diagram for a Well Kick from an Unexpected Overpressure Zone





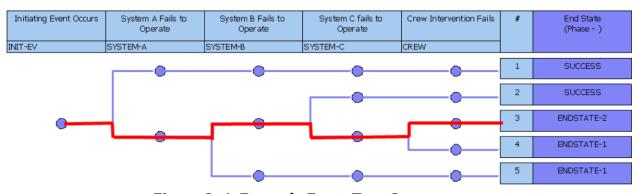


Figure 2-1. Example Event Tree Sequence



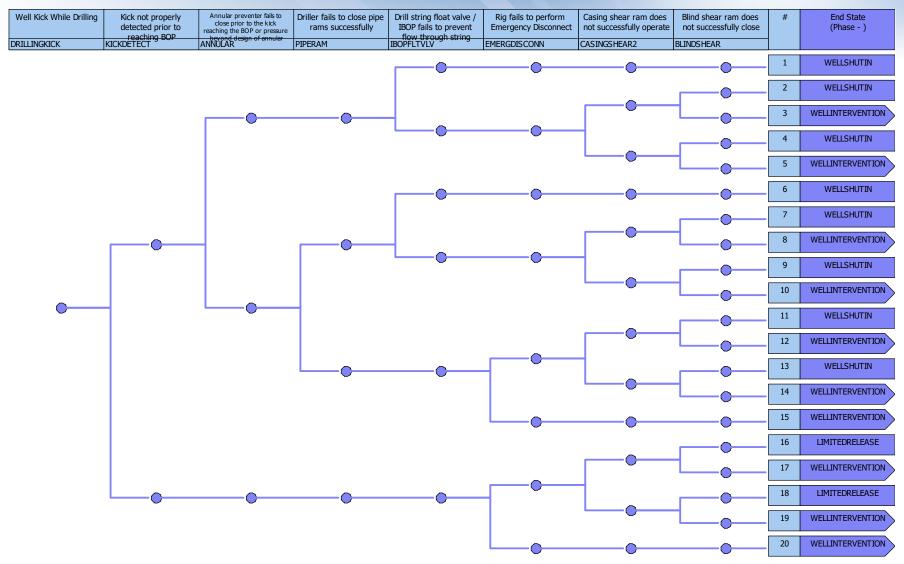


Figure 2-13. Event Tree Structure for Well Kick from an Unexpected Overpressure Zone



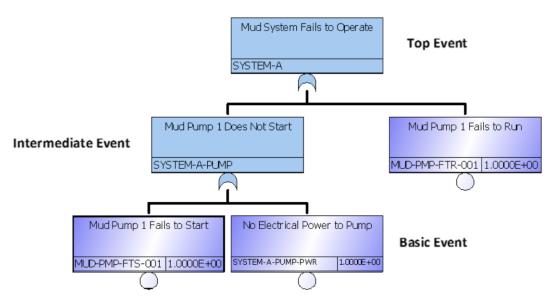


Figure 2-1. Typical Fault Tree Structure and Symbols



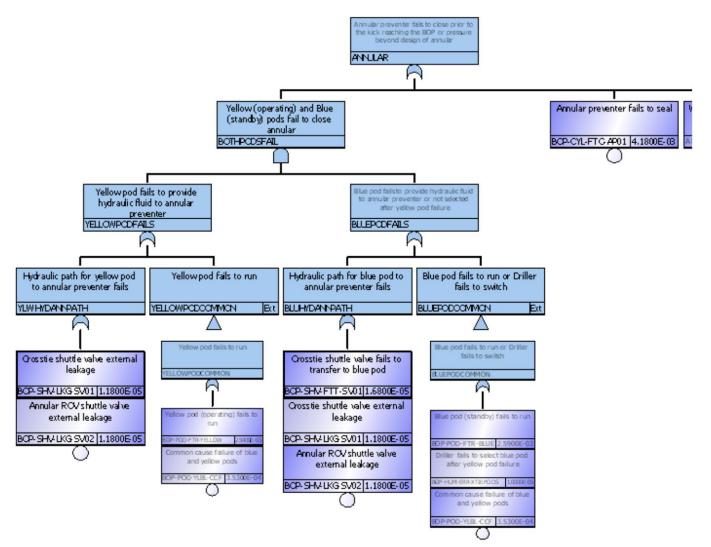
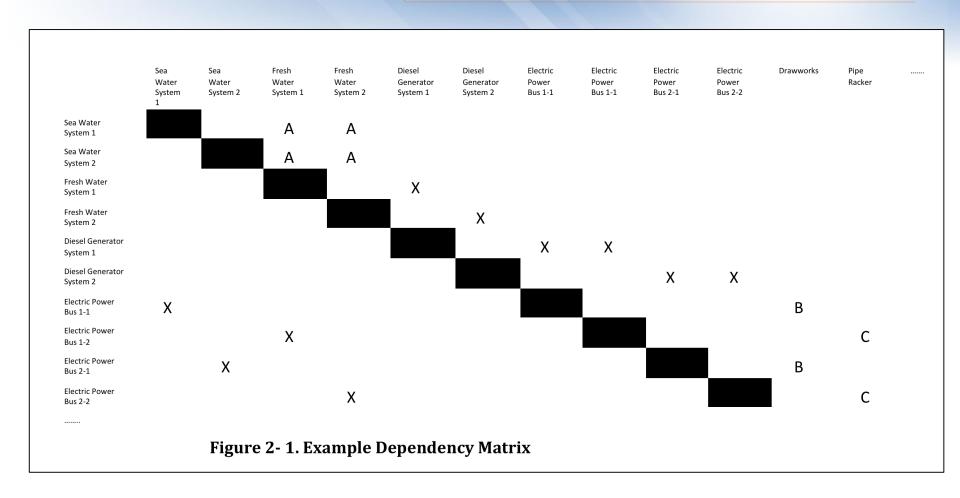


Figure 2-1. Basic Fault Tree





Frequently, you can understand a lot of what a logic model is saying from a diagram like this



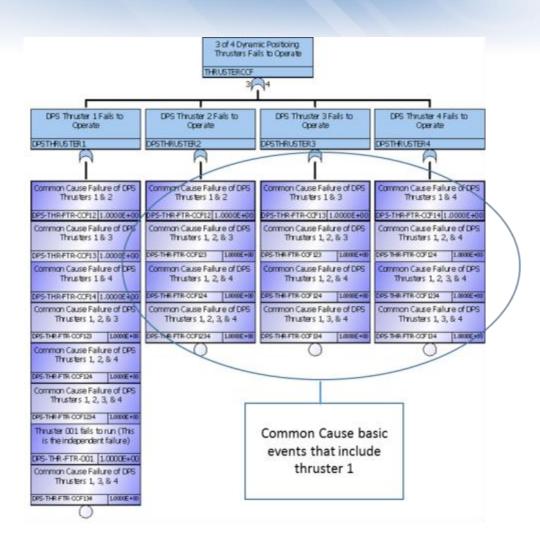


Figure 2- 27. Common Cause Modeling for a 3 of 4 System



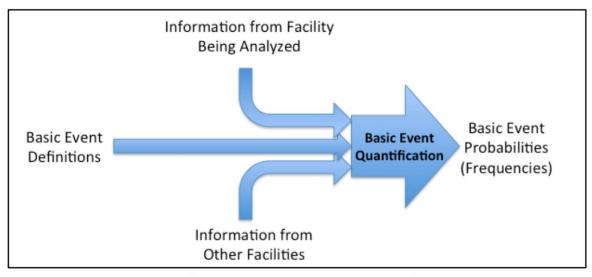


Figure 2-1. Sources of Information for Quantification of Basic Event Likelihood



Table 2-1. Typical Probability (or Frequency) Models in PRAs and their Parameters

Basic Event Type	Commonly-Used Models of Basic Event Probability	Data Required In Order to Quantify Models
Initiating event	Poisson model for probability of seeing k events in time t: $Pr(k) = e^{-\lambda t} \frac{(\lambda t)^k}{k!}$ where $\text{t: Mission time}$ $\lambda$ : frequency	Number of events k in time t
Component fails on demand	Constant probability of failure on demand, or	Number of failure events k in total number of demands N
Standby component fails in time, or component changes state between tests (faults revealed on functional test only)	Constant standby failure rate $Q=1-\frac{1-e^{-\lambda_S T_S}}{\lambda_S T_S}$ ${\rm T_S: Time\ between\ tests}$ ${\rm \lambda\ _S: Standby\ failure\ rate}$	Number of events k in total time in standby T
Component in operation fails to run, or component changes state during mission (state of component continuously monitored)	Constant failure rate $U=1-e^{-\lambda_0 T_m} \approx \lambda_0 T_m$ $T_m$ : Mission time $\lambda_0: \textbf{Operating failure rate}$ Approximation is adequate when $\lambda_0 T_m \ll 1$	Number of events k in total exposure time T (total time standby component is operating, or time the component is on line)
Component unavailable due to test	$Q = \frac{T_{TD}}{T_S}$ ${\rm T_{TD}: Test\ duration\ (only\ in\ the\ case\ of\ no\ override\ signal)}$ ${\rm T_s: Time\ between\ tests}$	Average test duration $(T_{TD})$ and time between tests $(T_S)$

Component unavailable due to corrective maintenance (fault revealed only at periodic test, or preventative maintenance performed at regular intervals)	$Q = \frac{T_U}{T_T}$ T <sub>U</sub> : Total time unavailable while in maintenance (out of service) $T_T: Total \ operating \ time$	Total time out of service due to maintenance acts while system is operational, T <sub>u</sub> , and total operating time T <sub>T</sub> .
Component unavailable due to unscheduled maintenance (continuously monitored components)	$Q = \frac{\mu T_R}{1 + \mu T_R}$ ${\rm T_R: Average \ time \ of \ a}$ ${\rm maintenance \ outage \ ["Repair \ time"]}.$ ${\rm $\mu$: Maintenance \ rate}$	Number of maintenance acts ${\bf r}$ in time T (to estimate ${\boldsymbol \mu}$ )
Standby component that is never tested. Assumed constant failure rate.	$Q=1-e^{-\lambda_m T_p}$ $T_p$ : Exposure time to failure $\lambda_m : Standby failure \ rate.$	Number of failures r, in T units of (standby) time
Common-Cause Failure Probability (Refer to Appendix D)	$lpha_1$ through $lpha_m$ , where $m$ is the redundancy level	n <sub>1</sub> through n <sub>m</sub> where n <sub>k</sub> is the number of CCF events involving k components



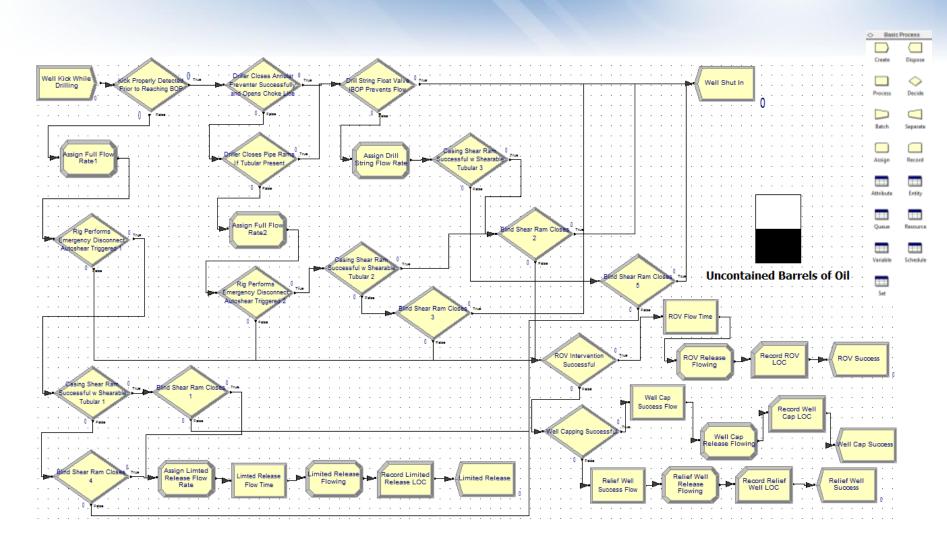


Figure 2- 37. Example Discrete Event Simulation Model

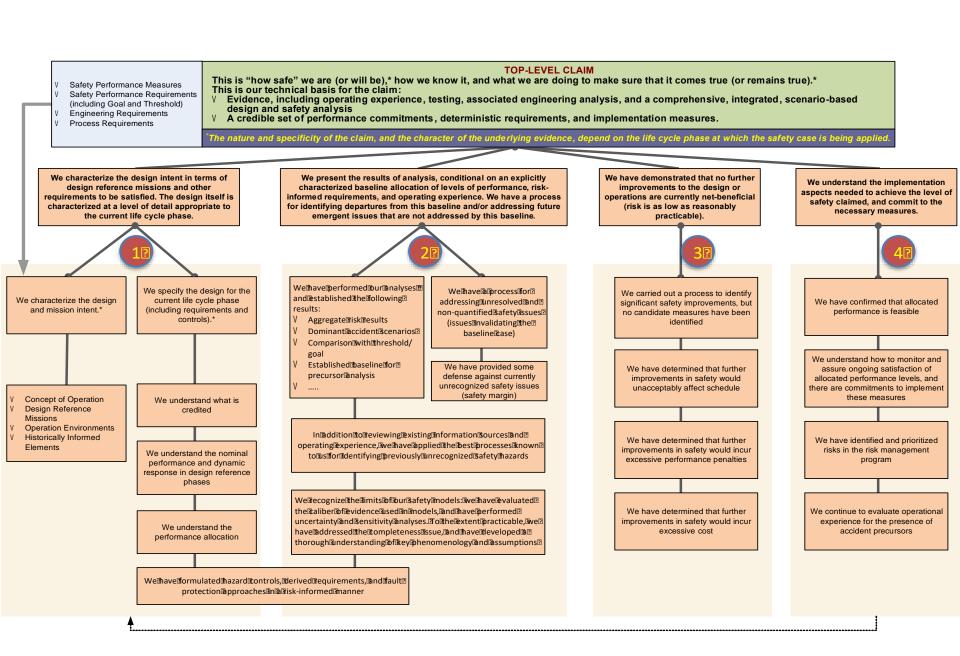


Figure 3-1. "Claims Tree"

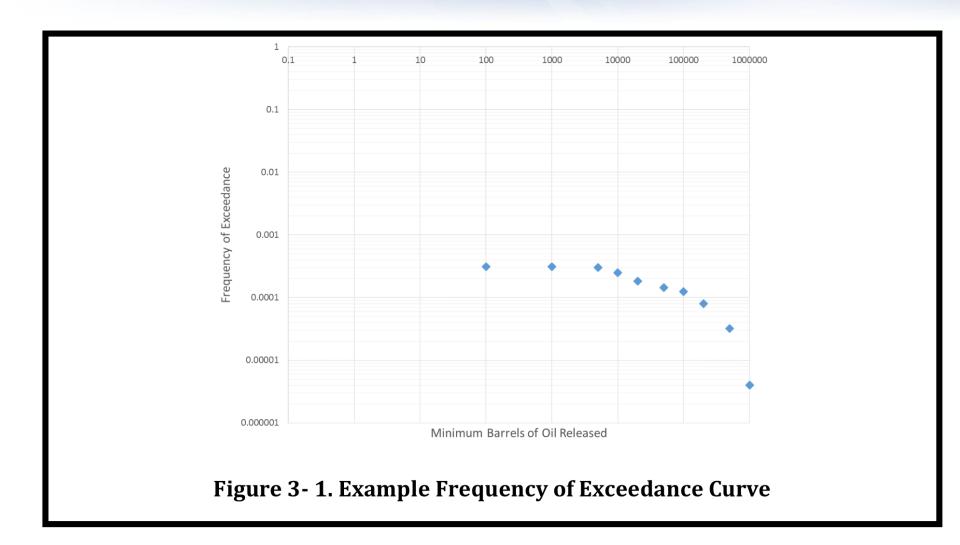


Table 3-1. Sample PRA Model Output

#	Prob/Freq	Cut Set Contribution %	Cut Set	Description
Total	5.598E-4	100	Displaying 10 Cut Sets. (9794 Original)	
1	2.471E-4	44.14	DRILLING : sequence 14-1	
	1.000E+0		DRILLINGKICK	Well Kick While Drilling
	3.530E-4		BOP-POD-YLBL-CCF	Common cause failure of blue and yellow pods
	7.000E-1		/ROV	ROV intervention unsuccessful
	1	End State	LARGERELEASEROV	Added through Event Tree Add
2	2.000E-4	35.73	DRILLING : sequence 16	
	1.000E+0		DRILLINGKICK	Well Kick While Drilling
	2.000E-4		DRL-HUM-ERR-001	Kick not properly detected
	1	End State	LIMITEDRELEASE	Added through Event Tree Add
3	9.531E-5	17.03	DRILLING : sequence 14-2	
	1.000E+0		DRILLINGKICK	Well Kick While Drilling
	3.530E-4		BOP-POD-YLBL-CCF	Common cause failure of blue and yellow pods
	9.000E-1		/CAPSTACK	Well Capping unsuccessful
	3.000E-1		ROV-FTR-001	ROV intervention unsuccessful
	1	End State	LARGERELEASECAP	Added through Event Tree Add
4	1.006E-5	1.80	DRILLING : sequence 14-3	
	1.000E+0		DRILLINGKICK	Well Kick While Drilling
	3.530E-4		BOP-POD-YLBL-CCF	Common cause failure of blue and yellow pods
	1.000E-1		CAP-LKG-001	Well capping unsuccessful
	9.500E-1		/RELIEFWELL	Relief Well unsuccessful
	3.000E-1		ROV-FTR-001	ROV intervention unsuccessful
	1	End State	LARGERELEASERELIEF	Added through Event Tree Add
5	4.696E-6	0.84	DRILLING : sequence 14-1	
	1.000E+0		DRILLINGKICK	Well Kick While Drilling
	2.590E-3		BOP-POD-FTR-BLUE	Blue pod (standby) fails to run
	2.590E-3		BOP-POD-FTR-YELLOW	Yellow pod (operating) fails to run
	7.000E-1		/ROV	ROV intervention unsuccessful
	1	End State	LARGERELEASEROV	Added through Event Tree Add
6	1.811E-6	0.32	DRILLING : sequence 14-2	
	1.000E+0		DRILLINGKICK	Well Kick While Drilling
	2.590E-3		BOP-POD-FTR-BLUE	Blue pod (standby) fails to run
	2.590E-3		BOP-POD-FTR-YELLOW	Yellow pod (operating) fails to run
	9.000E-1		/CAPSTACK	Well Capping unsuccessful
	3.000E-1		ROV-FTR-001	ROV intervention unsuccessful
		End State	LARGERELEASECAP	Added through Event Tree Add
7	5.295E-7	0.09	DRILLING : sequence 14-4	

	1.000E+0	I	DRILLINGKICK	Well Kick While Drilling
	3.530E-4		BOP-POD-YLBL-CCF	Common cause failure of blue and yellow pods
	1.000E-1		CAP-LKG-001	Well capping unsuccessful
	5.000E-2		REL-WELL-LKG-001	Relief well not successful on first attempt
	3.000E-1		ROV-FTR-001	ROV intervention unsuccessful
		End State	LARGERELEASERELIEF2	Added through Event Tree Add
8	1.912E-7	0.03	DRILLING : sequence 14-3	
	1.000E+0		DRILLINGKICK	Well Kick While Drilling
	2.590E-3		BOP-POD-FTR-BLUE	Blue pod (standby) fails to run
	2.590E-3		BOP-POD-FTR-YELLOW	Yellow pod (operating) fails to run
	1.000E-1		CAP-LKG-001	Well capping unsuccessful
	9.500E-1		/RELIEFWELL	Relief Well unsuccessful
	3.000E-1		ROV-FTR-001	ROV intervention unsuccessful
		End State	LARGERELEASERELIEF	Added through Event Tree Add
9	4.942E-8	< 0.01	DRILLING : sequence 19-1	
	1.000E+0		DRILLINGKICK	Well Kick While Drilling
	3.530E-4		BOP-POD-YLBL-CCF	Common cause failure of blue and yellow pods
	2.000E-4		DRL-HUM-ERR-001	Kick not properly detected
	7.000E-1		/ROV	ROV intervention unsuccessful
		End State	LARGERELEASEROV	Added through Event Tree Add
10	2.471E-8	< 0.01	DRILLING : sequence 15-1	
	1.000E+0		DRILLINGKICK	Well Kick While Drilling
	3.530E-4		BOP-POD-YLBL-CCF	Common cause failure of blue and yellow pods
	1.000E-4		EDI-HUM-ERR-001	emergency disconnect fails
	7.000E-1		/ROV	ROV intervention unsuccessful
		End State	LARGERELEASEROV	Added through Event Tree Add







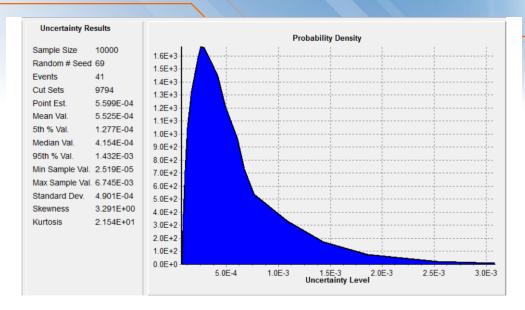


Figure 3-1. Example Probability Density Function

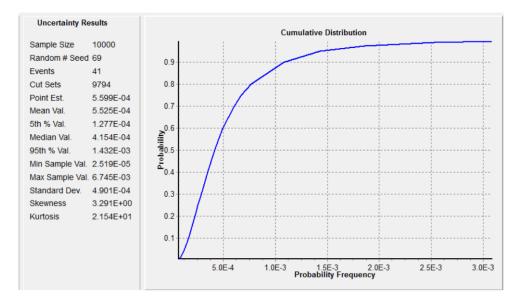


Figure 3-2. Example Cumulative Probability Distribution



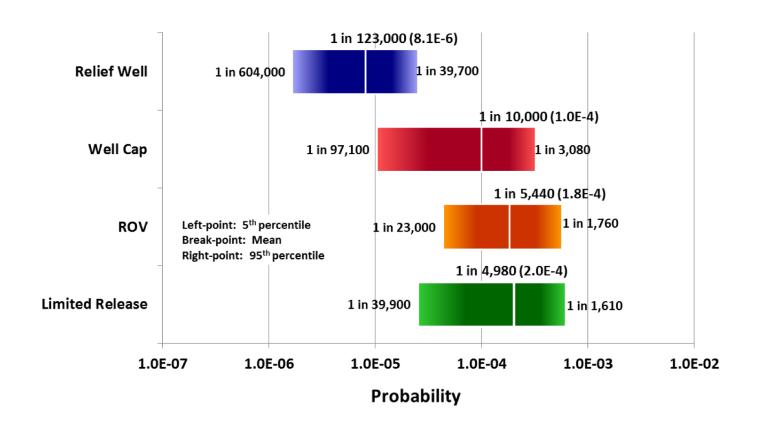


Figure 3-1. Example Comparison of End State Distributions

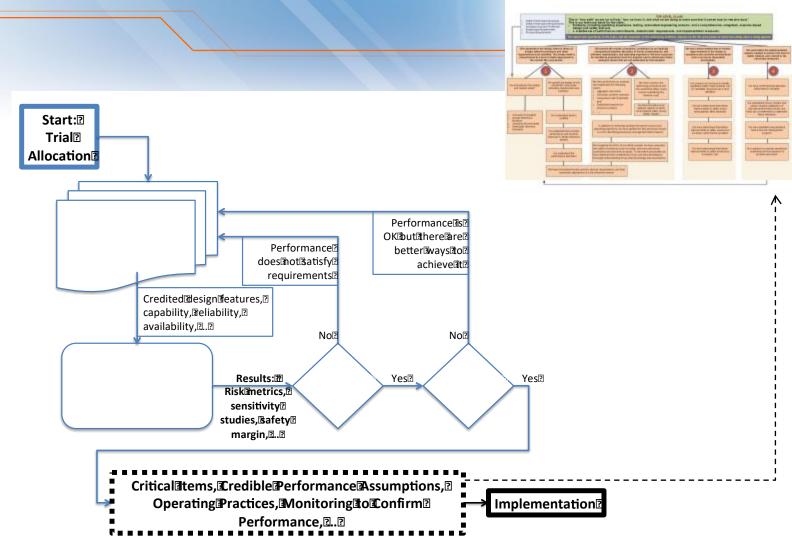


Figure K- 2. Process for Confirming Overall Performance Based on Items Credited in the Assurance Case



### Next Generation Nuclear Plant Licensing Basis Event Selection White Paper (INL/EXT-10-19521)

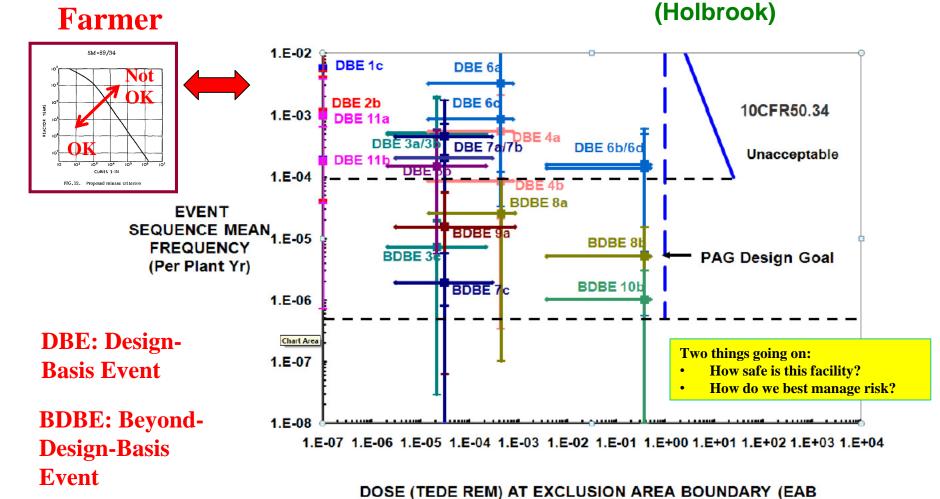


Figure 8. Use of PRA to select BDBEs.

#### Summary



- NASA's Johnson Space Center (JSC) is developing a PRA Procedures Guide for BSEE, initially scoped to deal with offshore drilling
- INL is helping JSC do that
- By agreement between JSC and BSEE, the starting point for the development was NASA's PRA Procedures Guide
  - Development of the NASA guide was initiated after Challenger
  - The NASA guide was heavily influenced by nuclear industry PRA guidance
    - Initially (2002), mostly logic modeling, which is good at functional dependency, redundancy, etc., but rather approximate in some ways
    - Later (2011), the guide paid some attention to simulation, which is better at timing, variations in event phenomenology, ...
  - We are trying to be responsive to oil-industry risk modeling needs, not blindly assume nuclear/ NASA PRA techniques are optimal
- The Draft BSEE Guide addresses [or will address, when complete]
  - Standard high-end logic-model tools
  - More qualitative risk assessment tools
  - Simulation-enhanced PRA [placeholder for now]
  - Improved discussion of data analysis
  - Better understanding of uncertainty
  - Improved discussion of the USE of risk model results



## PARKING LOT

## Cross Reference Matrix showing how National Laboratory NASA PRA Guide corresponds to BSEE's (1 of 2)

Topic	NASA Guide Section	Draft BSEE Guide Section
Introduction	1	1
Risk Management	2	2.1
PRA Overview	3	2.2.1-2.2.5, Appendices A, B
Scenario Development	4	2.1, 2.2.1-2.2.5, Appendix C
Data Collection and Parameter Estimation	5	2.2.6, Appendix E, Appendix G (TBD)
Uncertainty Analysis	6	2.2.6, Appendices F, G
Common Cause Failures	7	Appendix D (TBD)
Human Reliability	8	Appendix L (TBD)
Software Risk	9	???
Physical and Phenomenological Models	10	2.3.1 (TBD)

# Cross Reference Matrix showing how National Laboratory NASA PRA Guide corresponds to BSEE's (2 of 2)

Topic	NASA Guide Section	Draft BSEE Guide Section
Probabilistic Structural Analysis	11	2.3.1 (TBD)
Uncertainty Propagation	12	2.2.6
Presentation / Interpretation of Results	13	3, Appendices I, J, K
Launch Abort Models	14	N/A
Probability basics	Appendix A	???
Failure distributions	Appendix B	2.2.6
Bayesian inference	Appendix C	2.2.6, Appendices F, G
Modeling examples	Appendix D	2.2
Simulation example	Appendix E	2.3
Configuration Control	N/A	???